
TABLE OF CONTENTS

Section	Page
EXECUTIVE SUMMARY	ES-1
1. INTRODUCTION	1-1
1.1 Overview.....	1-1
1.2 Purpose of and Need for Action.....	1-1
1.3 Description of the Planning Area.....	1-1
1.4 Scoping and Planning Issues	1-3
1.4.1 Scoping Process	1-3
1.4.2 Planning Issues.....	1-3
1.4.3 Issues Considered Beyond the Scope of the RMP.....	1-7
1.5 Planning Criteria	1-8
1.6 Planning Process.....	1-9
1.7 Relationship to BLM Policies, Plans, and Programs.....	1-10
1.8 Changes From the Draft RMP to the Proposed RMP	1-11
1.9 Overall Vision.....	1-13
2. DESCRIPTION OF ALTERNATIVES	2-1
2.1 Introduction	2-1
2.2 How to Read This Chapter.....	2-1
2.3 Development of Alternatives	2-2
2.3.1 Alternatives Developed.....	2-2
2.4 Description of Alternatives	2-4
2.4.1 Alternative A (No Action – Continue Current Management).....	2-4
2.4.2 Alternative B (Commodity-Utility Emphasis).....	2-4
2.4.3 Alternative C (Minimal Active Management/Preservation Emphasis)	2-5
2.4.4 Alternative D (Proposed Action – Balanced Emphasis)	2-6
2.4.5 Alternatives Considered But Eliminated From Detailed Analysis	2-6
2.4.6 Management Guidance for All Alternatives.....	2-7
Air Quality (AQ)	2-7
Geology (GE)	2-7
Soil Resources (SO).....	2-8
Water Resources (WA).....	2-9
Vegetation – Forests and Woodlands (VF).....	2-10
Vegetation – Riparian and Wetlands (VR).....	2-12
Vegetation – Nonforested (VN)	2-13
Vegetation – Invasive Species and Noxious Weeds (VW)	2-13
Fish and Wildlife (FW)	2-14
Special Status Species (SS).....	2-21
Wildland Fire Management (WF).....	2-58
Cultural Resources (CR)	2-62
Paleontological Resources (PR).....	2-65
Visual Resources (VR)	2-65
Forestry and Woodland Products (FP)	2-67
Livestock Grazing (LG).....	2-68
Minerals (MN).....	2-70
Recreation (RC).....	2-71
Renewable Energy (RE).....	2-96
Transportation and Travel Management (TM)	2-97
Lands and Realty (LR).....	2-101

TABLE OF CONTENTS (*continued*)

Section	Page
2.5 Special Designations (SD).....	2-106
2.5 Social and Economic (SE).....	2-117
2.5 General Description of Environmental Consequences	2-123
3. AFFECTED ENVIRONMENT	3-1
3.1 Introduction	3-1
3.2 Resources	3-1
3.2.1 Air Quality	3-1
3.2.2 Geology	3-2
3.2.3 Soils.....	3-3
3.2.4 Water Resources.....	3-4
3.2.5 Vegetative Communities	3-10
3.2.6 Fish and Wildlife	3-23
3.2.7 Special Status Species	3-31
3.2.8 Wildland Fire Ecology and Management.....	3-41
3.2.9 Cultural Resources	3-46
3.2.10 Paleontological Resources	3-48
3.2.11 Visual Resources.....	3-48
3.3 Resource Uses	3-50
3.3.1 Forestry and Woodland Products	3-50
3.3.2 Livestock Grazing.....	3-52
3.3.3 Minerals.....	3-53
3.3.4 Recreation	3-54
3.3.5 Renewable Energy	3-57
3.3.6 Transportation and Travel.....	3-58
3.3.7 Lands and Realty.....	3-60
3.4 Special Designations	3-65
3.4.1 Wild and Scenic Rivers.....	3-69
3.5 Social and Economic Conditions	3-70
3.5.1 Tribal Interests.....	3-70
3.5.2 Public Safety	3-71
3.5.3 Social and Economic Conditions	3-73
3.5.4 Environmental Justice	3-81
4. ENVIRONMENTAL CONSEQUENCES	4-1
4.1 Introduction	4-1
4.1.1 Analytical Assumptions.....	4-1
4.1.2 Types of Effects (Direct, Indirect, and Cumulative).....	4-2
4.1.3 Cumulative Impacts	4-3
4.1.4 Incomplete or Unavailable Information	4-11
4.2 Resources	4-12
4.2.1 Air Quality.....	4-12
4.2.2 Geology and Soil Resources	4-16
4.2.3 Water Resources.....	4-24
4.2.4 Vegetation – Forests and Woodlands	4-37
4.2.5 Vegetation – Riparian and Wetlands.....	4-48
4.2.6 Vegetation – Nonforested	4-54
4.2.7 Vegetation – Invasive Species and Noxious Weeds	4-59
4.2.8 Fish and Wildlife	4-65
4.2.9 Special Status Species	4-82

TABLE OF CONTENTS (*continued*)

Section	Page
4.2.10 Wildland Fire Management.....	4-104
4.2.11 Cultural Resources	4-111
4.2.12 Visual Resources.....	4-119
4.3 Resource Uses	4-123
4.3.1 Forestry and Woodland Products	4-123
4.3.2 Livestock Grazing	4-128
4.3.3 Minerals Management	4-132
4.3.4 Recreation	4-139
4.3.5 Renewable Energy	4-151
4.3.6 Transportation and Travel Management.....	4-153
4.3.7 Lands and Realty.....	4-160
4.4 Special Designations	4-163
4.5 Socioeconomics and Environmental Justice.....	4-169
4.5.1 Socioeconomics	4-169
4.5.2 Public Health and Safety – Abandoned Mines and Hazardous Materials.....	4-174
4.5.3 Native American Trust and Interests.....	4-185
4.6 Unavoidable Adverse Impacts	4-194
4.7 Irreversible and Irretrievable Commitment of Resources	4-195
4.8 Relationship of Short-term Uses of the Environment to Long-term Productivity	4-196
5. CONSULTATION AND COORDINATION.....	5-1
5.1 Introduction	5-1
5.2 Public Collaboration and Outreach	5-1
5.2.1 Scoping Process	5-1
5.2.2 Project Web Site.....	5-2
5.2.3 Newsletters.....	5-3
5.3 Consultation and Coordination.....	5-3
5.3.1 Native American Tribes.....	5-5
5.3.2 Federal and State Agencies.....	5-6
5.3.3 Resource Advisory Council.....	5-7
5.4 Distribution and Availability of the Draft RMP/EIS.....	5-7
5.5 Advertisements and Announcements	5-8
5.6 Public Meetings	5-9
5.7 Method of Comment Collection and Analysis	5-9
5.8 Comments Received	5-9
5.9 List of Preparers	5-10
GLOSSARY	GLOSSARY-1
REFERENCES.....	REFERENCES-1
INDEX	INDEX-1

LIST OF FIGURES

Figure	Page
1-1 CdA Planning Area	1-2
3-1 Dry Conifer Seral Stages	3-14
3-2 Wet/Cold Conifer Cover Type Species Composition.....	3-15
3-3 Wet/Cold Conifer Cover Type Condition Characteristics.....	3-15
3-4 Dry Conifer Cover Type Species Composition.....	3-16
3-5 Dry Conifer Cover Type Condition Characteristics.....	3-17
3-6 Wet/Warm Conifer Cover Type Species Composition	3-18
3-7 Wet/Warm Conifer Cover Type Condition Characteristics	3-18

LIST OF TABLES

Table	Page
1-1 BLM-Administered Public Lands Within the Planning Area.....	1-2
1-2 BLM Planning Process.....	1-9
1-3 Identification of Coeur d'Alene Plan Amendments and Other Documents Considered for Implementation-Level Planning.....	1-10
2-1 Management Guidance for All Alternatives	2-7
2-2 Summary Comparison of Environmental Consequences.....	2-124
3-1 Fourth Field HUC Watersheds in the Planning Area	3-5
3-2 Impaired Water Bodies Near BLM Land in the Planning Area	3-7
3-3 Major Vegetation Cover Types on BLM-Managed Lands in the Planning Area	3-11
3-4 Forest Health and Fuel Indicators in 1974 and 1992	3-12
3-5 Historic Seral Stage Descriptions.....	3-13
3-6 Functional Condition Summary for Flowing and Standing Water Managed by the BLM in the Planning Area	3-20
3-7 Fish Species within the Planning Area.....	3-23
3-8 Special Status Fish Species in Northern Idaho.....	3-32
3-9 Available Sensitive Fish Species Habitat in Northern Idaho	3-32
3-10 Change of Special Status Species from MFP to RMP	3-33
3-11 Federally Listed and Candidate Terrestrial Wildlife Species in the Planning Area	3-34
3-12 Threatened and Endangered Species Habitat Acreages in Northern Idaho.....	3-35
3-13 Special Status Plants Known from or with the Potential to Occur within the Planning Area	3-39
3-14 Forest Health and Fuel Indicators in 1974 and 1992	3-42
3-15 Historical Fire Regimes.....	3-43
3-16 Fire Regime Condition Class Descriptions.....	3-43
3-17 Existing Vegetation BLM Acres and FRCC in the Planning Area.....	3-44
3-18 Fire History in Northern Idaho	3-45
3-19 Scenic Quality Class Ratings in the Planning Area.....	3-49
3-20 Visual Resource Management Classes and Objectives in the Planning Area.....	3-50
3-21 Existing Livestock Use in the Planning Area	3-52
3-22 Recreation Opportunity Spectrum.....	3-55
3-23 Recreation Visitor Use— Planning Area (2004)	3-56
3-24 Miles of Roads and Trails within the Planning Area	3-59
3-25 BLM Travel Designations and Descriptions	3-59
3-26 Current Travel Designations on BLM Lands in the Planning Area	3-60
3-27 Existing Types of Right-of-Way Authorizations	3-60
3-28 Communication Sites and Locations.....	3-61
3-29 Types of Land Adjustment Actions Since 1990 (Not Legislated).....	3-63
3-30 Special Designations Descriptions.....	3-65
3-31 Classification of Wild and Scenic Rivers	3-69
3-32 Eligible River Segments Studied for Wild and Scenic River Suitability	3-69
3-33 Activities and Associated Hazardous Materials Management.....	3-71
3-34 County Population Estimates and Components of Change 1990-2000	3-74
3-35 County Population Projections	3-75
3-36 County Housing Estimates 1990-2000.....	3-75
3-37 County Employment Statistics (2000)	3-76
3-38 County Employment by Industry Sector and Average Sector Growth.....	3-76
3-39 Per Capita Incomes	3-78
3-40 Total Federal Collections from Idaho BLM-Managed Land and Minerals (2002)	3-79
3-41 Total Percentage of Population by Race/Ethnicity (2000).....	3-82
3-42 County Income (2000) and Poverty Level (1990-2000).....	3-82

LIST OF TABLES (continued)

Table	Page
4.1.3-1 Actions and Events That Contribute to the Cumulative Impact Scenario	4-4
4.2.5-1 Acres of OHV Designations within Riparian Buffer Zones under All Alternatives.....	4-51
4.2.6-1 Motorized Vehicle Designations on Nonforested Vegetation by Alternative.....	4-56
4.2.6-2 Nonforested Vegetation within ROW Restrictions by Alternative	4-57
4.2.8-1 Transportation and Travel Management Statistics by Alternative	4-70
4.2.8-2 Transportation and Travel Management Statistics by Alternative	4-78
4.2.9-1 Transportation and Travel Management Statistics by Alternative	4-87
4.2.9-2 Transportation and Travel Management Statistics by Alternative	4-94
4.2.10-1 Acres of WUI by VRM Class	4-108
4.2.10-2 Transportation and Travel Management Statistics by Alternative	4-109
4.2.11-1 Transportation and Travel Management Statistics by Alternative	4-115
4.2.12-1 VRM Class Designation Area by Alternative	4-119
4.2.12-2 VRM III and IV Area Outside of Avoidance and Exclusion Areas.....	4-121
4.3.1-1 Transportation and Travel Management Statistics by Alternative	4-126
4.3.3-1 Percent of BLM-Managed Lands in the Planning Area Withdrawn or Stipulated.....	4-132
4.3.3-2 Special Designation Surface Use Stipulations	4-136
4.3.4-1 Percent of Land by ROS Category within SRMAs.....	4-140
4.3.6-1 Changes to Travel Management by Alternative	4-153
4.5.1-1 Fifteen-Year PSQ and Average Log Price, Stumpage Received, and Gross Incomes .	4-170
4.5.1-2 Transportation and Travel Management by Alternative.....	4-172
4.5.3-1 Transportation and Travel Management by Alternative.....	4-190
5-1 Public Meeting Schedule and Attendance	5-9
5-2 RMP/EIS Preparers	5-10

VOLUME II

APPENDICES

Appendix

A	Best Management Practices
B	MFP Road and Elk Guidelines
C	Old Growth Definitions
D	Coeur d'Alene Native Fish Strategy (CNFISH)
E	Conservation and Restoration Watersheds
F	Mineral Leasing Stipulations
G	ACEC Evaluation Report
H	Minerals RFD
I	Elk Coordinating Guidelines
J	Wild and Scenic Rivers Eligibility and Suitability Study
K	BLM Responses to Public Comments on the Draft RMP/EIS

LIST OF MAPS

(Only maps that have been revised are included with this document and are attached at the end of Volume II. For all other maps, refer to Volume III of the Draft Coeur d'Alene RMP/EIS, published in January 2006).

Map# **Title**

- | | |
|----|--|
| 1 | Planning Area Land Status |
| 3 | Conservation and Restoration Watersheds, Riparian Conservation Areas, and T&E Fish Streams |
| 5 | Wildland Urban Interface and Fire Use Areas |
| 20 | Special Recreation Management Areas and Developed Recreation Sites Alternative A |
| 21 | Special Recreation Management Areas and Developed Recreation Sites Alternative B |
| 22 | Special Recreation Management Areas and Developed Recreation Sites Alternative C |
| 23 | Special Recreation Management Areas and Developed Recreation Sites Alternative D |
| 37 | Motorized Travel Designations Silver Valley Alternative D |
| 44 | Lands and Realty Alternative D |
| 66 | Other Special Designations Alternative B |
| 67 | Other Special Designations Alternative C |
| 68 | Other Special Designations Alternative D |

LIST OF ACRONYMS

Acronym or Abbreviation	Full Phrase
ACEC	Area of Critical Environmental Concern
AML	abandoned mine lands
AMM	Abandoned Mines Module
AMR	Appropriate Management Response
AQRV	air quality related value
AUM	animal unit month
ASQ	annual sale quantity
BAU	bear analysis unit
BHSS	Bunker Hill Superfund Site
BF	board foot
BLM	United States Department of the Interior, Bureau of Land Management
BMP	best management practices
BMU	bear management unit
CdA	Coeur d'Alene
CdA RMP	Coeur d'Alene Resource Management Plan
CEQ	Council on Environmental Quality
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act
CFR	Code of Federal Regulations
CNFISH	Coeur d'Alene Native Fish Strategy
CWMA	Cooperative Weed Management Area
CWPP	Community Wildfire Protection Plan
DBH	diameter at breast height
DOI	United States Department of the Interior
EIS	environmental impact statement
ERMA	extensive recreation management area
FAR	functional-at-risk
FHRF	Forest Health and Restoration Fund
FLPMA	Federal Land Policy and Management Act
FMP	Fire Management Plan
FO	field office
FORVIS	Forest Inventory System
FRCC	fire regime condition class
FS	United States Department of Agriculture, Forest Service
FVS	Forest Vegetation Simulator
GIS	Geographic Information System
HFRA	Healthy Forest Restoration Act
HM	hazardous materials
HMM	hazardous materials management
HMP	habitat management plan
HUC	hydrologic unit code
ICBEMP	Interior Columbia Basin Ecosystem Management Project
IDEQ	Idaho Department of Environmental Quality

LIST OF ACRONYMS (continued)

Acronym or Abbreviation	Full Phrase
IDFG	Idaho Department of Fish and Game
IDL	Idaho Department of Lands
IDT	Idaho Department of Transportation
IMP	Interim Management Policy (for wilderness study areas)
INFISH	Inland Native Fish Strategy
ISDA	Idaho State Department of Agriculture
IPNF	USDA Forest Service, Idaho Panhandle National Forest
LAU	lynx analysis unit
MBF	thousand board feet
MFP	Management Framework Plan
MIST	minimum impact suppression tactics
MMBF	million board feet
NAAQS	National Ambient Air Quality Standards
NEPA	National Environmental Policy Act of 1969
NHPA	National Historic Preservation Act
NRCS	Natural Resource Conservation Service
NRHP	National Register of Historic Places
NRT	National Recreation Trail
NWPS	National Wilderness Preservation System
OHV	off-highway vehicle
ONA	Outstanding Natural Area
ORV	outstanding resource value
PFC	proper functioning condition
Planning Area	Coeur d'Alene Field Office RMP Planning Area
RCA	riparian conservation area
RFD	reasonably foreseeable development
RHCA	riparian habitat conservation area
RMO	riparian management objective
RMP	resource management plan
RNA	Research Natural Area
ROD	Record of Decision
ROS	Recreation Opportunity Spectrum
ROW	right-of-way
S&G	Idaho Standards for Rangeland Health and Guidelines for Livestock Grazing Management
SHPO	State Historic Preservation Office
SIP	Idaho State Implementation Plan
SRMA	Special Recreation Management Area
TCP	traditional cultural property
THPO	Tribal historic preservation officer
TMDL	total maximum daily load
US	United States
USC	United States Code

LIST OF ACRONYMS (continued)

Acronym or Abbreviation	Full Phrase
USEPA	United States Environmental Protection Agency
USFWS	United States Department of the Interior, Fish and Wildlife Service
VRM	Visual Resource Management
VRU	vegetation response unit
WFIP	wildland fire implementation plan
WFSAs	wildland fire situation analysis
WSA	Wilderness Study Area
WSR	Wild and Scenic River
WUI	wildland-urban interface